# MIDDLESBROUGH COUNCIL



# EXECUTIVE

	AGENDA ITE	M 7
Report title	Joint Waste Management Strategy - Consultation	
Executive Member*	Executive Member for Environment and Commercial Services - Councillor Denise Rooney,	
Chief Executive or Director	Geoff Field – Director of Environment and Commercial Services	
Date	2 <sup>nd</sup> October 2018	
Purpose of the report	To gain approval for public consultation on the Tees Valle Joint Waste Management Strategy.	у
Summary of the report	The JWMS for the Tees Valley sets out the Council's approach to the management of Local Authority Collected Waste over the period from 2020 to 2035. The strategy will be supported by action plans that will provide details of each individual Council's activities at a local level; these will be prepared by the individual Councils.	
If this is a key decision, which key decision test applies?*	Over the financial threshold (£150,000)	
	Amends the Council's policy framework	
	Affects two or more wards	x
	Non-key	
For the purposes of scrutiny call in procedure this report is*	Exempt under s.12a Local Government Act 1972	
	Urgent (NB this must be approved by the Chair of OSB)	
	Non-urgent	x
If this is a confidential report, which category of exemption(s) from the Schedule 12a of the Local Government Act 1972 applies?	The report is not confidential	
Decision(s) asked for	That Executive approves the JWMS and allows public consultation to proceed.	
Impact of decision(s)	Approval of the JWMS and the subsequent public consultation would allow the Council to proceed with the development of the JWMS and ultimately the waste disposal contract.	
Contact:	Philip Shaw	

# 1. What is the purpose of this report?

2. To gain approval for public consultation on the Tees Valley Joint Waste Management Strategy.

# 3. Why is this report necessary?

- 4. The Tees Valley authorities; Redcar & Cleveland Borough Council (RCBC), Stockton-on-Tees Borough Council (SBC), Middlesbrough Council (MBC) and Hartlepool Borough Council (HBC) have an existing waste treatment solution under contract with Suez (formerly SITA) until 2025. The arrangement was put in place as part of a joint procurement between the four local authorities on Teesside in 1995 and led to a 250,000 tpa (tonnes per annum) Energy from Waste (EfW) incineration facility at Billingham. The facility came online in 1998 and planning needs to take place as to how the Tees Valley treats its waste at the conclusion of this contract. A key part of this is the refresh of the Tees Valley's Joint Municipal Waste Strategy to look at how the area will deal with its Waste up to 2035.
- 5. Essentially the new JWMS is an updated version of the previous strategy. The strategy sets out the approach to the sustainable management of waste within the Tees Valley and the priorities for action up to 2035. It aims to deliver a high quality, accessible and affordable waste management service that contributes to:
  - economic regeneration, including employment and a more circular economy
  - the protection of the environment and natural resources
  - reducing the carbon impact of waste management
  - delivers customer satisfaction;
  - reduces the amount of waste generated by householders and the Councils
  - increases reuse and recycling
  - maximises the recovery of waste
  - work towards zero waste to landfill.
- 6. The strategy document has been developed in conjunction with a high level Options Appraisal which considers a number of different ways to achieve the objectives in this strategy; and a Strategic Environmental Assessment (SEA), which has been carried out to assess if the proposed strategy is likely to have any significant adverse impact on the environment.
- 7. Key stages in the options appraisal process have included:
  - Firstly, developing the waste strategy objectives, through workshop sessions with officers and elected members from each of the representative Councils that included identifying key issues/drivers for the strategy by considering the policy and legislative context.
  - Identifying options for delivering the waste strategy objectives again with input from officers and elected members.

- agreeing the options appraisal process, i.e. the assessment method, scoring of evaluation criteria, weighting of evaluation criteria;
- Undertaking a detailed appraisal of each of the options based on the agreed evaluation criteria to help identify a Preferred Option.
- 8. Under the Options Appraisal the following were considered:
  - Do nothing
  - Residual waste solutions:
    - $\circ$  Further contract extension
    - New Build Energy Recovery Facility (ERF)
    - New Build Refuse Derived Fuel Facility (RDF)
  - Utilising 3rd Party ERF Capacity
  - Collection solutions
    - High Efficiency
  - High Recycling Performance
  - Prevention, reuse and recycling initiatives
  - Combination of options
- 9. The preferred option selected was:
  - the adoption of prevention, reuse and recycling initiatives;
  - to move towards the introduction of high recycling performance collections including separate food waste collections; and
  - A new energy recovery facility with the ability to utilise the heat produced, through the development of Combined Heat and Power (CHP) facility.
- 10. It should be noted that this option is consistent with the existing strategy.
- 11. Attached is a copy of the Joint Municipal Waste Strategy that will now go to public consultation.

# 12. What decision(s) are being asked for?

13. That Executive approves the JWMS and allows public consultation to proceed.

#### 14. Why is this being recommended?

- 15. The JWMS for the Tees Valley sets out the Council's approach to the management of Local Authority Collected Waste over the period from 2020 to 2035. The strategy will be supported by action plans that will provide details of each individual Council's activities at a local level; these will be prepared by the individual Councils and presented to Council when they have been completed
- 16. The JWMS strategy together with the SEA Environmental Report form the basis of the consultation.
- 17. The JWMS has not been examined by the Overview and Scrutiny Board or Scrutiny Panel.

# 18. Other potential decisions and why these have not been recommended

19. Another option would be to continue with the existing JWMS dating from 2008. The strategy would be based upon old and possibly obsolete national policy and legislation which could leave the Council open to challenge from businesses and the public when making future service decisions.

#### 20.Impact(s) of recommended decision(s):

## 21.Legal

22. The JWMS and public consultation will not create any significant Legal issues.

#### 23. Financial.

24. Following the adoption of the JWMS by council detailed work will commence to ascertain the manner in which Middlesbrough will move towards the policies outlined in the JWMS. Reports will be brought to consider these proposals. Following the adoption of the JWMS by Council, detailed work will commence to ascertain the manner in which Middlesbrough will move towards the policies outlined in the JWMS. Further reports outlining the financial implications will be brought to consider these proposals in due course. There is currently not expected to be any significant impact on the current MTFP period. Any potential MTFP impacts which may arise will be raised promptly through the appropriate channels.

#### 25. The Mayor's Vision for Middlesbrough

26. This JWMS document provides a framework for action in the Tees Valley and links directly into the Mayors Vision of a Fairer, Safer, Stronger Middlesbrough and in particular in ensuring our town is cleaner and more resilient to climate change.

# 27. Policy Framework

28. This report does not change the Council's existing policy framework.

# 29. Wards

30.All wards will be affected as the consultation will be open to all of the public and ultimately the impact of the JWMS will potentially affect all.

#### 31. Equality and Diversity

32. No impact on protected groups

#### 33.**Risk**

34. In revising the JWMS, it will take into account the review of existing and proposed policies at a local, regional and national level. The current contract with Suez has been extended to 2025. However, the timescales associated with developing a new treatment option to replace the current arrangements are such that it is essential

that the public consultation commences early in October to allow the subsequent steps in the process to proceed. Failure to develop and revise a new JWMS could mean that the planning of future services would not take into consideration changes to national policy leaving the Council open to challenge from businesses and public.

#### 35. Actions to be taken to implement the decision(s)

- It is proposed that the strategy will be subject to review on a five-yearly basis.
- It is intended that the performance of the JWMS will be monitored against the following performance measures, which will be regularly reported to residents via a range of formats.

Performance measures	Unit/metric
Waste generation:	Waste generated per household per year
Reuse and recycling	% of waste recycled per year
Waste recovery and landfill diversion	% of waste landfilled per year

#### Appendices

JWMS – Joint Waste Management Strategy SEA – Strategic Environmental Assessment

#### **Background papers**

Draft Options Appraisal Report Strategic Environmental Assessment Draft Environmental Plan

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